Bell Atlantic

1300 I Street N.W. Suite 400W Washington, DC 20005

July 21, 1998



Ex Parte

Ms. Magalie Roman Salas
Secretary
Federal Communications Commission
1919 M Street, N.W. - Room 222

ORIGINAL

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JUL 2 1 1998

FEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

Re: <u>CC Docket Nos 96-45 & 97-160</u>

Dear Ms. Salas:

Washington, D.C. 20554

On Sunday, July 19, Mr. Ed Lowry and Mr. Frank Gumper, representing Bell Atlantic, met with Ms. Martha Hogerty, Public Counsel for the State of Missouri and member of the Federal/State Joint Board in CC. Docket 96-45. The discussion concerned the filing made by Bell Atlantic on May 15 in the items captioned above and our discussions with her on June 15 in Seattle. The attached material served as the basis for the presentation during each meeting.

Any questions on this filing should be directed to me at either the address or at 202-336-7875.

Sincerely,

Attachments

cc: M. Hogerty

No. of Copies rec'd______ List ABCDE

Bell Atlantic's Modifications to the Ad Hoc Proposal

- Bell Atlantic's modifications to Ad Hoc's Proposal were filed at the Federal Communications Commission on May 15, 1998. The Bell Atlantic proposal provides a reasonable alternative to maintain high cost funding at the existing level (\$1.7B) as opposed to alternative proposals that suggest funding above \$6B. This proposal is consistent with Bell Atlantic's policy of developing a sufficient fund that is targeted to states. In addition, these modifications address significant cost differences among states and minimize the flow between the states.
- Attachment 1 provides a summary of the modified federal Universal Service Fund by state.

The following are the highlights of Bell Atlantic's proposed modifications to the Ad Hoc platform:

- Produces a fund size of approximately \$1.7B, which includes LTS, high cost and DEM.
 Ad Hoc's high cost proposal produces a fund size of approximately \$2.3B when Long
 Term Support (LTS) is added back into their high cost results.
- This plan uses a statewide weighted average of 50% actual cost and 50% forward-looking cost (a combined HAI 5.0a and BCPM 3.1).
 - Use of any one proxy model carries a significant risk of over-estimating or underestimating the amount of high-cost support that is needed. (Attachment 5)
 - Averaging of the proxy models and combining with actual costs results in no one proxy model weighted more than 25% and smoothes out the variances between models
 - Calculating statewide costs further mitigates the large variances associated with smaller geographical areas.
 - In contrast, the Ad Hoc proposal now uses the latest Hatfield Model (HAI 5.0a), which tends to underestimate forward-looking costs.
- Incorporates the current threshold cost benchmark of 115% of the nationwide average cost to determine today's high cost fund to recover all costs above the benchmark... Revenues vary depending upon state pricing policies, while costs remain relatively stable. As such, the benchmark should be based on statewide average costs and not revenues.
- The plan provides for different transition plans for rural and non-rural companies.
 - Non-rural companies are defined as operating companies with greater than 100K lines at the statewide level and/or companies having 1 million or more lines at the holding company level.
 - The change in universal service funding for non-rural companies is phased in over three years. Current funding levels are not maintained indefinitely.

- Rural companies support continues at current levels for at least three years. The FCC will evaluate rural companies in a separate proceeding.
- The Bell Atlantic modifications will keep insular, high cost areas such as Alaska,
 Hawaii, Guam, Puerto Rico, Micronesia, and the Virgin Islands at current funding
 levels. The basis for this decision is that forward-looking models either do not
 calculate costs for these areas or have not yet incorporated the costs associated
 with all of their operating companies.

Bell Atlantic's modifications to Ad Hoc's Proposal provide the following benefits:

- Keeps the fund to a sufficient and manageable size, and would not place an excessive burden on ratepayers or cause massive revenue shifts.
- Better targets high-cost states.
- Maintains federal/state partnership.
- Provides for a transition to allow policymakers and companies to adjust.
- Creates a simple plan that can be implemented by January 1999.

State	Current Support	Proposed Support	Change Over 3 Years
AK	\$62,597,604	\$62,597,604.00	
AL	\$39,274,860	\$25,386,866.98	(\$13,867,96
AR	\$70,701,192	\$95,034,805.20	\$24,333,61
AZ	\$28,723,608	\$10,189,632.00	(\$18,533,97
CA	\$55,285,308	\$30,822,924,00	(\$24,482,38
CO	\$45,893,436	\$41,073,084.00	(\$4,820,35
CT	\$1,399,680	\$1,399,680,00	\$
DC	\$0	\$0,00	
DE	so	\$0.00	
FL	\$24,235,140	\$16,963,092.00	(\$7,272,04
GA	\$72,279,888	\$49,460,556,00	(\$22,819,33
HI	\$897,516	\$897,516.00	
IA	\$27,500,136	\$29,098,288.80	\$1,598,15
ID	\$28,936,632	\$22,774,255.92	(\$6,162,37
īL	\$21,584,928	\$19,964,484.00	(\$1,620,44
IN	\$16,500,984	\$15,503,484.00	(\$997.50
KS	\$57,721,6 5 8	\$42,639,098.31	(\$15,062,55
KY	\$25,611,804	\$43,266,057.12	\$17,654,25
TA T	\$67,614,840	\$65,039,544.00	(\$2,575,29
MA	\$417,600	\$417,600.00	
MD	\$588,836	\$588,638,00	
ME	\$16,551,732	\$34,744,957.02	\$18,193,22
MI	\$33,670,200	\$29,644,908.00	(\$4,025,25
MN	\$37,414,656	\$33,343,960.00	(\$4,070,67
MO	\$50,440,560	\$28,167,548,00	(\$22,272,91
MS	\$28,165,488	\$101,906,173.71	\$73,740,66
MT	\$44,155,068	\$67,481,718.05	\$23,326,64
NC NC	\$40,577,496	\$22,666,872.00	(\$17,910,60
ND ND			
NE NE	\$21,197,016 \$19,70 6,66 4	\$41,029,121.18	\$19,832,10
NH		\$44,781,344.10	\$25,074,68
NJ	\$9,046,716	\$8,177,904.00	(\$868,81 (\$2,138,91
NM	\$3,282,276	\$1,153,296.00	(\$2,128,96
NV	\$35,243,244	\$37,201,343.40 \$7,675,524.00	\$1,958,00
NY	\$8,859,732		(\$1,184,21
	\$37,931,772	\$24,083,412.00	(\$13,868,3
OH	\$14,766,612	\$14,786,612.00	
OK	\$59,899,752	\$45,789,176.00	(\$14,130,5
OR	\$37,091,748	\$34,726,912.00	(\$2,362,8
PA	\$25,552,656	\$15,280,380.00	(\$10,272,2
PR	\$145,852,320	\$145,852,320.00	
RI	\$0	\$0.00	
SC	\$45,209,328	\$35,665,489.62	(\$9,543,8
SD	\$16,806,792	\$44,630,724.15	\$27,823,9
TN	\$27,766,632	\$27,786,632.00	
TX	\$124,215,300	\$91,358,504.00	(\$32,855,7
UT	\$8,403,012	\$8,403,012.00	
VA .	\$13,671,552	\$8,995,884.00	(\$4,675,6
<u>VT</u>	\$11,843,472	\$27,791,154.72	\$15,947,6
WA	\$43,494,372	\$17,281,152.00	(\$26,213,2
w	\$51,445,152	\$45,912,648.00	(\$5,532,5
w	\$21,184,260	\$84,393,745 .31	\$43,209,4
w	\$21,358,524	\$29,272,605.21	\$7,914,0
St, DC & PR	\$1,702,569,552	\$1,713,045,361	\$10,475,8
	84 nes no.4	64 A65 CO4	
GU	\$1,065,924	\$1,085,924	
MCR	\$4,910,796	\$4,910,796	
	\$16,245,684	\$16,245,684	
Total	\$1,724,791,956	\$1,735,267,765	\$10,475,8

A	8	С	D	E		G	H
	U	AC Loops & Sub	skty	Calc, New Sta	towide USF Sub.		r
State	Sum of USF Loops	Current Statewide Subsidy,	Hold Harmless for Small	50% Comb & 50% Actual AMC	New Statewide USF using 50% Comb & 50% Actual AMC	Proposed Support	Change over 3 Years
AK	377,416	\$82,597,604	\$62,597,604	\$36.50	\$62,567,604.00	\$82,597,604	so
AL	2,312,101		\$22,682,400	\$36.22	\$25,386,866,98	\$25,386,869	(\$13,887,991)
AR	1,318,280		\$36,147,528	\$43.01	\$95,034,805.20	\$95,034,805	\$24,333,613
AZ	2,541,549	\$28,723,608	\$10,189,632	\$32.02	\$0.00		(\$18,533,976)
CA	20,809,546		\$30,822,924	\$24.56	\$0.00		(\$24,482,384)
CO CT	2,452,764 2,010,578		\$41,073,084 \$1,399,680	\$34.23 \$30.17	\$0.00		(\$4,820,352)
DC	901,311	\$0	\$0	\$17.43	\$0.00		\$0
DE	507,860		\$0	\$24.95	\$0.00		\$0
FL	9,897,855	\$24,235,140	\$16,963,092	\$29.14	\$0.00	\$16,963,092	(\$7,272,048)
GA	4,513,317		\$49,460,556	\$34.35	\$0.00		(\$22,819,332)
HI IA	693,630		3897,516		\$897,516.00		
10	1,539,592 642,252		\$25,868,916 \$16,425,936	\$37.10 \$38.94	\$29,098,288.80 \$22,774,255.92		\$1,598,153 (\$6,162,376)
1 1	7,714,111		\$19,964,484	\$26.11	\$6.00		(\$1,620,444)
IN	3,342,142		\$15,503,484	\$30.62	\$0.00		(\$997,500)
KS	1,523,369		\$39,261,888	\$36.11	\$42,638,098.31		(\$15,082,558)
KY	1,986,504		\$11,208,288	\$37.42	\$43,266,057.12		\$17,654,253
LA MA	2,340,006 4,273,186				\$1,053,002.70		(\$2,575,296) \$0
MD	3,344,003		\$588,636		\$0.00		\$0 \$0
ME	775,211				\$34,744,957.00		\$18,193,225
Mi	6,028,449	\$33,670,200	\$29,644,908	\$28.34	\$6.00		(\$4,025,292)
MN	2,773,994				\$0.00		
MO	3,192,721				\$6.00		
MS	1,270,809 488,467			·	\$101,995,173.71		
NC NC	4,453,425				30.00		
ND	393,678				\$41,029,121.16		
NE	958,710	\$19,706,664	\$18,646,844	\$40.19	\$44,781,344,10		\$25,074,680
NH	770,057				\$0.00		
NJ NM	5,894,627				\$800		
NV	1,122,489				\$37,201,343,40		
NY	12,306,488				\$0.0		
ОН	6,488,115	\$14,786,612	\$14,766,612	\$29.23	\$0.00	\$14,788,612	
OK	1,869,68				\$45,265,122.2		
OR	1,909,459				\$0.00		
PA PR	7,689,723				\$6.00 \$145,852,320.00		
RI	625.32				\$145,652,320.0		
sc	2,042,69				\$35,665,469.6		
SD	395,13	7 \$16,806,792	\$16,806,792	2 \$47.55	\$44,630,724.1		
TN	3,161,39				\$0.0		
TX	11,286,71				\$0.0		
VA VA	1,022,29 4,166,62				\$0.0 \$0.0		
 √1	380,28				\$27,791,154.7		
WA	3,333,12				\$0.0		
WI	3,172,89				\$0.0		(\$5,532,504)
w	930,41				\$84,393,745.3		
w	272.63	3 \$21,358 ,52	\$16,614,03	6 \$46.93	\$29,272,605.2	1 \$29,272,60	\$7,914,081
St, DC & PR	166,250.03	0 \$1,702,569,55	\$1,293,928,59	6 \$30.36	\$1,042,763,31	4 \$1,713,045,36	\$10,475,808
	 -		<u> </u>		 		
GU	 	0 \$1,065,92	4 \$1,065,92	4 n/a	\$1,065,92	4 \$1,065,92	4 \$0
MCR	18,83		5 \$4,910,79	6 n/a	\$4,910,79		
VI	58,31	5 \$16,245,68	4 \$16,245,68	4 n/a	\$16,245,68	\$16,245,68	4 \$0
7-1-1	100 007	2 64 704 704 05	6 64 246 464 00	d	64 AB 4 BEF TA		1
Total	166,327,18	2 31,724,791,95	6 \$1,316,151.00	0 n/a	\$1,064,985,71	8 \$1,735,267,76	4 \$10,475,808

State	Increased Level of Funding
MS	\$73,740,686
WV	\$43,209,485
SD	\$27,823,932
NE	\$25,074,680
AR	\$24,333,613
MT	\$23,326,648
ND	\$19,832,105
ME	\$18,193,225
KY	\$17,654,253
VT	\$15,947,683
WY	\$7,914,081
NM	\$1,958,099
iA	\$1,598,153

State	No Impact on Funding
AK	\$0
CT	\$0
DC	\$0
DE	\$0
HI	\$0
MA	\$0
MD	\$0
OH	\$0
PR	\$0
RI	\$0
TN	\$0
UT	\$0

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	Decreased Level of
State	Funding
NH	(\$868,812)
IN	(\$997,500)
NV	(\$1,184,208)
IL	(\$1,620,444)
NJ	(\$2,128,980)
OR	(\$2,362,836)
LA	(\$2,575,296)
MI	(\$4,025,292)
MN	(\$4,070,676)
VA	(\$4,675,668)
CO	(\$4,820,352)
WI	(\$5,532,504)
ID	(\$6,162,376)
FL	(\$7,272,048)
SC	(\$9,543,838)
PA	(\$10,272,276)
NY	(\$13,848,360)
AL	(\$13,887,991)
OK	(\$14,130,576)
KS	(\$15,082,558)
NC	(\$17,910,624)
AZ	(\$18,533,976)
MO	(\$22,272,912)
GA	(\$22,819,332)
CA	(\$24,462,384)
WA	(\$26,213,220)
TX	(\$32,855,796)

Non-Rural Holding Companies

1 Million of More USAC Loops

Nationally

Holding Company Name	USAC Loops
BELL ATLANTIC	38,042,224
SOUTHWESTERN BELL	31,551,489
BELLSOUTH	22,079,006
AMERITECH	19,686,102
GTE CORPORATION	17,403,205
US WEST	15,118,481
SPRINT	7,134,587
SOUTHERN NEW ENGLAND TELEPHONE	1,990,248
ALLTEL SERVICE CORP	1,634,560
PUERTO RICO TEL CO	1,188,082

100k - 1 Million of More USAC Loops

Nationally

Holding Company Name	USAC Loops
FRONTIER CORPORATION	976,115
CINCINNATI BELL	941,316
CITIZENS UTILITIES	864,563
PACIFIC TELECOM INC	514,808
TDS TELECOM	477,695
CENTURY TELEPHONE	468,815
ALIANT COMMUNICATIONS CO.	269,410
COMMONWEALTH TEL CO	239,060
ANCHORAGE TEL UTILITY	157,299
NORTH STATE TEL CO	111,774
ROSEVILLE TEL CO	103,468
ROCK HILL TELEPHONE	101,747

State	Current Statewide Subsidy, Annual (USF, OEM, LTS)	8CPM 3.1 Cost Above 115% of Average	HAI 5.0a Cost Above 115% of Average
AK	\$62,597,604	\$0	\$0
AL	\$39,274,860	\$152,168,495	\$12 6 ,9 9 2,274
AR	\$70,701,192	\$218,950,068	\$116,228,336
AZ	\$28,723,608	\$0	\$0
CA	\$55,285,308	\$0	\$0
co	\$45,893,436	\$0	\$0
CT	\$1,399,680	\$Q	\$0
DC	\$0	\$Q	\$0
30	\$0	\$Q	\$0
FL.	\$24,235,140	\$0	\$0
GA	\$72,279,888	\$O	\$0
HI	\$897,516	\$0	\$0
ia	\$27,500,136	\$214,800,159	\$111,552,492
ID OI	\$28,936,632	\$49,199,630	\$59,249,906
<u>IL</u>	\$21,584,928	\$0	\$0
IN	\$16,500,984		\$0
KS	\$57,721,656	\$75,400,422	\$112,197,939
KY	\$25,611,804	\$134,792,841	\$63,198,388
LA	\$67,614,840	\$0	\$0
MA	\$417,500		\$0
MO	\$588,6 36	\$0	\$C
ME	\$16,551,732		\$58,096,845
MI	\$33,670,200		\$0
MN	\$37,414,656		\$63,792,371
MO	\$50,440,560		\$71,267,931
MS	\$28,165,488	\$216,088,713	\$142,120,937
MT	\$44,155,068		
NC	\$40,577,496		
ND	\$21,197,016		
NE	\$19,706,664		\$149,462,106
NH	\$9,048,716	-	
NJ	\$3,282,276		<u></u>
NM	\$35,243,244	·	
NV	\$8,859,732	-	
NY	\$37,931,772	· }	
OH	\$1 4,76 6,612	·	·
OK	\$59,899,752	\$151,393,528	\$119,521,033
OR	\$37,091,748	-	<u> </u>
PA	\$25,552,656	·{	
PR	\$145,852,320		·
Ri	\$0		·
SC	\$45,209,328		
<u>as</u>	\$16,806,792		
TN	\$27,766,632		·
TX	\$124,215,300	- 	
UT	\$8,403,012		
VA	\$13,671,552		
VT	\$11,843,472		
WA	\$43,494,372		.}
W1	\$51,445,152	- 	
WV	\$21,184,260		
WY	\$21,358,524	\$33,083,223	\$51,622,940
		<u> </u>	<u> </u>

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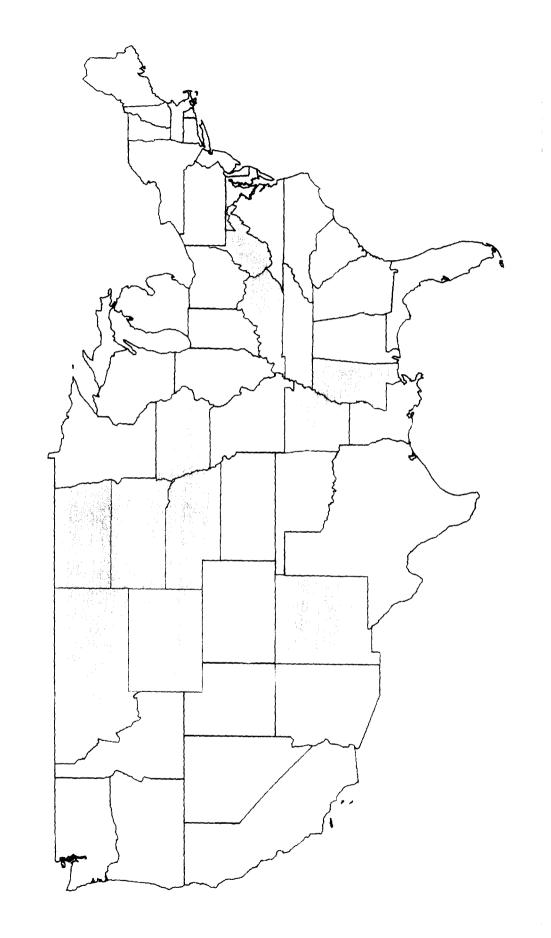
The subsidy amount for each state equals the respective proxy model's statewide cost in excess of 115% of the model generated national average. In addition, the subsidy was calculated using each model's individual loop c

1997 Per Capita Income

National Ranking

	States	1997
1		\$ 18,272
2		\$18,957
3		\$19,585
4		\$19,587
5		\$20,046
6	a light tot	\$20,271
7	Utah	\$20,432
8	idaho	\$20,478
9	Oklahoma	\$20,556
10		\$20,657
11	Louisiana	\$20,680
12	South Carolina	\$20,755
13 14	Alabama	\$20,842
15	The Control of the Co	\$21,447
16	Arizono	\$22,078
17	Arizona	\$22,364
18	Tennessee	\$22,648 \$23,018
19	1911102500	\$23,016
20	North Carolina	\$23,345
21	North Carolina	\$23,401
22	Indiana	\$23,604
23	Texas	\$23,656
24		\$23,803
25	Missouri	\$24,001
26	Georgía	\$24,061
27	Kansas	\$24.379
28	Oregon	\$24,393
29	Wisconsin	\$24,475
30	Ohio	\$24,661
31	Florida	\$2 5,255
32	Alaska	\$25,305
33	Michigan	\$25,560
34	Rhode island	\$25,760
35	H a waii	\$26,034
36	Pennsylvania	\$26,058
37	V irg inia	\$ 26,438
38	California	\$ 26,570
39	Washington	\$26,718
40	Nevada	\$26,791
41	Minnesota	\$26,797
42 43	Colorado	\$27 051
44	New Hampshire Illinois	\$28,047
45	Maryland	\$28,202 \$28,969
46	Delaware	\$29,022
47	New York	\$30,752
48	Massachusetts	\$31,524
49	New Jersey	\$32,654
50	District of Columbia	\$35,852
51	Connecticut	\$36,263
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Funding Level Impact



Increased